2015 Chinese Government Agency Work Priorities and Plans
March 2015

Each year, Chinese government agencies—including ministries, commissions, and offices—announce priorities and goals for their work for the coming 12 months. Such reports provide important information for companies as they conduct strategic business and government affairs planning in China. More broadly, these priorities provide guidance about how policymakers seek to implement high-level government plans, such as the October 2014 Fourth Plenum of the Chinese Communist Party Congress and the December 2014 Central Economic Work Conference. Common themes that appear across agencies’ 2015 priorities reflect goals in many of these plans, such as promoting reform and opening, streamlining administrative processes, improving the legal system, increasing supervision and discipline for agency staff, and adjusting to the “new normal” of a slower-growth Chinese economy.

The list below is divided into ministries, commissions (generally those with ministry-level status), and other key organizations, in the same fashion as the US-China Business Council’s (USCBC) government structure report. This information is based on regular searches of government and news sources. However, not every agency plan that might be a priority for members had been released as of the date this report was drafted. For example, this list does not include 2015 priorities for the State Council Legislative Affairs Office, the Standardization Administration of China, or Xinhua News Agency.

Agency priorities come in a variety of forms, including statements and reports delivered by agency leadership at annual work conferences, written reports posted to agency websites, and news stories from official Chinese media. For each agency listed below, this report includes information about how and when priorities were announced, a brief summary of the main targets for 2015, and a link to the original source.

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1 Data is up-to-date as of March 2, 2015.
### Ministries and Commissions

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<th>Summary/Priority Areas</th>
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| Ministry of Agriculture | Report on MOA's executive meeting                     | 1/9/2015      | • Stabilize food production and adjust China's agricultural structure  
• Increase quality, safety, and technology levels for agricultural products  
• Enhance China’s overall agricultural production capacity, as well as natural resource and environmental protection  
• Expand income channels for farmers  
• Improve agriculture subsidy policies, rule of law, and law enforcement  
• Promote orderly transfers of land usage rights, and expand pilot programs for land rights registration and certification                                                                                          |
| Ministry of Civil Affairs | Remarks made by Director Li Liguo at 2015 National Civil Affairs Work Conference | 12/25/2014    | • Facilitate the development of the eldercare industry by launching both comprehensive reform and pilot programs to restructure public elderly care institutions, with a goal of 30 beds for every 1,000 elderly citizens  
• Improve government procurement of social services  
• Cooperate to strengthen management of foreign non-governmental organizations operating in China                                                                                                                        |
| Ministry of Commerce   | Remarks made by Minister Gao Hucheng at National Commerce Work Conference | 12/28/2014    | • Five major work priorities include:  
  o Improving the market environment and expanding domestic consumption  
  o Promoting international trade, including stable growth, and adjusted structure, and new competitive advantages  
  o Improving the foreign investment environment by upgrading foreign investment quality  
  o Optimizing global resource allocation and increasing the level of Chinese companies investing abroad  
  o Coordinating multilateral, bilateral, and regional cooperation  
• In addition, 16 special work areas include stronger efforts to regulate e-commerce; standardize commercial logistics; transform the housing service industry; build national circulation networks for agricultural products; increase business integrity; strengthen coordination between legislation and law enforcement to increase market regulation; increase the export volume of domestic brands; promote industrial partnerships with Africa; revitalize service trade; boost the competitiveness of service outsourcing; integrate markets in Beijing, Tianjin, and Hebei; promote development of the development of the Yangtze River Economic Belt; reform national economic development zones; upgrade China's role in the international value chain; and promote innovation in overseas trade and commerce cooperation zones |
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| **Ministry of Culture**              | Remarks made by Minister Luo Shugang at the 2015 National Cultural Work Conference | 1/5/2015      | • Improve the structure, efficiency, and fairness of public cultural services  
• Continue to improve cultural industry policies and regulations to adjust the industry structure, such as completing the industry's Twelfth Five-Year Plan and developing the Thirteenth Five-Year Plan, promoting industry coordination in Beijing, Tianjin, and Hebei, and implementing plans to build and protect national cartoon brands |
| **Ministry of Education**            | Report published on the ministry website                                     | 1/22/2015     | • Comprehensively strengthen educational reform and modernization, including drafting of the Thirteenth Five-Year Plan, boosting education expenses, and improving education management  
• Revise education-related laws & regulations and improve legal education  
• Improve education quality and develop cross-disciplinary education  
• Promote fairness by reducing gaps between regions, urban and rural areas, and individual schools |
| **Ministry of Environmental Protection** | Remarks made by Minister Zhou Shengxian at 2015 National Environmental Protection Work Conference | 1/19/2015     | • Comprehensively advance pollution control, ecological protection, and nuclear & radiation safety regulation, with a focus on resolving outstanding environmental problems that harm public health  
• Develop and implement the Soil Pollution Control Action Plan, and implement the newly revised Environmental Protection Law  
• Optimize the agency's internal organizational structure |
| **Ministry of Finance**              | Report presented at the National Finance Work Conference                    | 1/6/2015      | • Implement a proactive fiscal policy and support the development of a modern service industry  
• Complete reform tasks assigned to MOF  
• Promote adjustments to China's economic structure and transformation of its development model  
• Promote new models for urbanization and modern rural development  
• Strengthen internal controls and disciplinary procedures, as well as social and international development |
| **Ministry of Foreign Affairs**      | Remarks made by Minister Wang Yi at the ministry's New Year Reception      | 12/11/2014    | • Promote a new model for international relations (including US-China relations) in accordance with China's core principles of cooperation and "win-win"  
• Enhance China's relations with other countries based on mutual benefit  
• Enhance cooperation with developing countries and protect developing countries’ rights  
• Promote China's "one belt, one road" initiative by accelerating the negotiation of free trade zones and boosting bilateral and regional cooperation in the Asia-Pacific |
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| Ministry of Housing and Urban-Rural Development | Remarks by Minister Chen Zhenggao at 2015 National Housing and Urban-Rural Development Work Conference | 12/19/2014    | • Maintain the healthy and steady development of the property market  
• Advance work on construction project quality management, urban infrastructure construction, and rural waste treatment  
• Make breakthroughs in the competitiveness of construction industry, urban design, treatment of illegal construction, construction energy saving, urban cleansing project, and village planning  |
| Ministry of Human Resources and Social Security | Remarks made by Minister Yin Weimin at National Human Resources and Social Security Work Conference | 12/26/2014    | • Base work on the core principles of being "people-centric" and "prioritizing talent"  
• Further implement more active employment policies  
• Deepen reforms to China's social security and personnel systems  
• Cautiously promote income distribution system reform  |
| Ministry of Industry and Information Technology | Remarks made by Minister Miao Wei at 2015 National Industry and Information Technology Work Conference | 12/22/2014    | • Boost integration between industry and information technology by implementing China's national "smart manufacturing" projects, carrying out applied demonstrations for "smart factories" in iron and steel, petrochemical, textile, electronic information, and light industry; boost automation by encouraging greater use of robots to replace human capital during key manufacturing processes; develop wearable equipment and service robots; institute "smart manufacturing" demonstration city pilots; and promote best practices in larger areas  
• Draft and implement new policies and guiding opinions to promote integration and innovation for industry and the Internet, "car networking," and service-based manufacturing, cloud computing and big data; and establish a series of national industrial design centers  
• Implement special action plans for industrial green development and for civil-military integration  |
| Ministry of Justice | Remarks made by Minister Wu Aiying at the National Justice Departments Conference | 1/23/2015     | • Strengthen the use and management of punishment and rehabilitation to maintain social harmony  
• Promote administrative judicial reform, adhering to the Chinese characteristics of the judicial system  
• Build a complete legal service system to improve people’s livelihood  
• Comprehensively meet new requirements to govern according to law and strictly carry out the law enforcement  
• Improve law education, development and public awareness  |
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| Ministry of Land and Resources | Remarks made by Minister Jiang Daming at the 2015 National Land and Resources Work Conference | 1/19/2015     | • Carefully and steadily advance reform of the rural land system and natural resource management  
• Actively promote reform to the administrative examination and approval system and exploration and development of oil and gas resources  
• Promote real estate registration reform  
• Launch two nationwide special campaigns focused on investigating land and mineral resource management  
• Adjust the land use intensity system by various means  
• Explore a reasonable pricing mechanism for industrial and residential land, increasing the price of industrial land and adjusting the stock of land available for construction  
• Make progress on draft laws and regulations such as the Land Management, Mineral Resource, Mapping, and Marine Environmental Protection, and Ocean Domain Management Use laws |
| Ministry of Public Security    | Remarks made by Minister Guo Shengkun at National Public Security Secretary Conference | 1/22/2015     | • Safeguard national security and social stability, and promote the implementation of anti-terrorism measures  
• Fully implement new mechanisms to combat crime  
• Strength public security management, while also perfecting emergency response plans and specifying parties responsible for implementing them  
• Deepen public security reform, with a focus on household management and law enforcement management |
| Ministry of Science and Technology | Remarks made by Minister Wan Gang at 2015 National Science and Technology Conference | 1/11/2015     | • Focus on top-level design for the innovation-driven development strategy, and develop a Five-Year Technology and Innovation Plan  
• Build new models for managing science and technology (S&T) plans, optimizing resource allocation, and advancing implementation of major projects  
• Comprehensively advance S&T institutional reform  
• Reform mechanisms for technology achievements and for technology service industry development  
• Deepen regional innovation development, and shape international cooperation on innovation issues |
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| **Ministry of Transport**      | Remarks made by Minister Yang Chuantang at National Communication and Transport Work Conference | 12/29/2014    | • Work on reform pilots related to administrative approvals, transport financing, and toll management  
• Promote rule of law and completion of remaining goals under the Twelfth Five-Year Plan  
• Contribute to national strategies related to transportation and infrastructure, and facilitate infrastructure connections with neighboring countries  
• Increase the level of integrated transport services, promote "smart transportation," continue to develop green and low-carbon recycling, and ensure transportation safety |
| **Ministry of Water Resources** | Remarks made by Minister Chen Lei at National Ministry of Water Resources Work Conference | 1/9/2015      | • Construct a national water security system by reducing water consumption, advancing the construction of water conservancy facilities, resolve issues with rural drinking water safety, and strengthen management of agricultural water facilities  
• Manage water resources under the principle of rule of law by perfecting related laws and regulations  
• Deepening reform by reducing the administrative approval requirements and promoting pricing reform  
• Enhance supervision and strengthen anti-corruption work  
• Fulfill remaining tasks under the agency's Twelfth Five-Year Plan and draft the Thirteenth Five-Year Plan |
| **National Audit Office**       | Announcement posted on the office's website                                  | 1/13/2015     | • Expand reform and innovation in auditing, and further improve the auditing system  
• Conduct independent auditing and supervision authority in accordance with law  
• Significantly promote auditing and supervision coverage of public funds, state-owned assets and resources, and leading cadres involved with economic operations  
• Promote comprehensive reform and rule of law  
• Focus auditing efforts on key areas, including fiscal and financial audits, corporate auditing, funds related to the people's livelihood, natural and environmental resources, and foreign auditing |
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| National Development and Reform Commission  | Summary of the annual National Development and Reform Work Conference       |               | • Keep the parameters of China's economy within a reasonable range  
  • Deepen reform and opening up  
  • Accelerate innovation and structural adjustment, and strive to maintain development in rural and agricultural areas  
  • Promote innovation and new growth points to upgrade China's industrial structure  
  • Implement coordinated regional development  
  • Accelerate the development of low-carbon green recycling while protecting and improving the ecological environment  
  • Improve China's basic public service system, paying greater attention to people's livelihood  
  • Strengthen planning functions, including the drafting of the Thirteenth Five-Year Plan  
  • Other work priorities include promoting reform to family planning service management, strengthening public health, improving the quality and level of health care services, and actively supporting the development of traditional Chinese medicine industry  |
| National Health and Family Planning Commission | Remarks made by the ministry spokesman Mao Qun'an at a commission press conference | 1/12/2015    | • Comprehensively promote medical and health system reform. To implement this goal, NHPFC should:  
  o Advance public hospital reforms at county and city levels  
  o Improve China's national medical insurance system  
  o Promote non-government primary health care institutions and village clinics to implement the Essential Drug System in an orderly fashion  
  o Improve security for China's drug supply by adhering to national drug policies and establishing new coordination mechanisms between essential and non-essential drugs, releasing new guiding opinions on centralized drug procurement for public hospitals, and launching a drug price negotiation mechanism for some types of drugs  
  o Increase government subsidies for basic public health services  
  o Advance a classified diagnosis and treatment system through guiding opinions, pilot projects, and new management models  
  • Other work priorities include promoting reform to family planning service management, strengthening public health, improving the quality and level of health care services, and actively supporting the development of traditional Chinese medicine industry  |
| People's Bank of China                      | Summary of the 2015 Credit and Financial Market Work Conference posted on the bank's website | 1/15/2015    | • Continue China's prudent monetary policy  
  • Let credit policy play an active role in structural adjustment  
  • Focus on allowing financial markets to address issues in the real economy, increasing market functions, and boosting relevant law enforcement  |
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| Administration of Quality, Supervision, Inspection and Quarantine | Announcement posted on the agency's website       | 1/18/2015     | • Carry out "special actions" to ensure quality for various product and service industries, and promote better "branding" strategies  
• Ensure consumer product safety by focusing on China’s product recall system, regulation of imported and exported food, and plant & animal safety quarantine  
• Further promote structural reform to better serve free trade zones |
| Certification and Accreditation Administration of China    | Remarks made by the Minister Sun Dawei at the agency's national work conference | 1/27/2015     | • Encourage international cooperation with other Asian countries  
• Build government quality evaluation and third party assessment systems, including a certification and accreditation system for intellectual property  
• Promote reforms in certification market access, the compulsory product certification system, inspection agency qualification management, certification staff registration systems, agricultural product certification, import and export food registration recordation, and rules and standards governing fees  
• Improve supervision models for conformity assessment activities |
| China Banking Regulatory Commission                         | Remarks made by Director Shang Fulin at 2015 National Banking Regulatory Work Conference | 12/23/2014    | • Increase the quality and efficiency of financial services by supporting implementation of national strategies and industry structural adjustment, expanding financial services to SMEs and agriculture-related funding, and reducing irrational charges and fees  
• Comprehensively implement risk controls  
• Deepen reform and opening of the banking industry by encouraging greater involvement by private capital, reforming organizational structure, and advancing financial infrastructure construction  
• Promote rule of law |
| China Food and Drug Administration                          | Announcement posted on the agency's website       | 1/15/2015     | • Improve the food production regulatory system, including the Food Safety Law and supporting regulations  
• Improve the food production administrative system, including licensing, credit filing, information transparency, and risk categorization systems  
• Focus on supervision of eight major types of food products, including bulk food  
• Advance food safety regulation and enforcement |
| China Insurance Regulatory Commission                       | Announcement posted on the agency's website       | 12/11/2014    | • Assist the insurance industry in adjusting to the Chinese economy’s "new normal"  
• Promote insurance industry restructuring and upgrading to become a modern insurance service industry  
• Deepen reform and progress on key issues and increase resource allocation capabilities |
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<th>Other Key Organizations</th>
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| China National Tourism Administration | • Promote the development of the tourism industry to be civilized, orderly, safe, convenient, and enriching  
• Bring greater order to the tourism market, including reducing uncivilized behavior, boosting a domestic safety network, and enhancing public service system construction  
• Promote innovation, industry reform and upgrading, and regional integration in the tourism industry  
• Develop "tourism diplomacy" and promote greater use of information technology in tourism  
• Shift China to become a "rich" tourism country by 2030 by increasing the average frequency of vacations taken | |

|----------------------------------------|---------------------------------------------------------------------------------|-----------|
| • Explore establishing a new regulatory mechanism for securities approvals  
• Promote reform to China’s stock issuance registration system  
• Finalize the details of a capital market information disclosure system and its accompanying regulatory mechanisms  
• Further strengthen investor protection  
• Continue to promote the construction of a central regulatory information platform | |

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<th>Civil Aviation Administration of China</th>
<th>Remarks made by Deputy Director Zhou Laizuo at 2015 National Civil Aviation and Aviation Safety Work Conference</th>
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| • Ensure operational security capabilities of large airports  
• Set new patterns for the aviation market to incorporate large airlines, high-quality branch airlines, low-cost airlines, and cargo airlines above a certain size, while making general aviation the primary economic growth driver in the industry  
• Increase the quality of aviation services  
• Promote application of new aviation technologies  
• Strengthen party member ethics | |

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<th>General Administration of Customs</th>
<th>Remarks made by Director-General Yu Guangzhou at National Customs Directors Conference</th>
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| • Fully implement existing customs duties  
• Emphasize active national development of customs-related services, and promote reform in difficult areas  
• Comprehensively promote rule of law and building of customs systems  
• Enhance the efficiency of customs enforcement  
• Strengthen the comprehensive security for customs activities | |
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| National Bureau of Statistics                                                          | Remarks made by Director Ma Jiantang at National Statistics Work Conference | 12/26/2014 | • Deepen reform of statistics for key metrics such as employment, investment, energy, and service industries  
• Strengthen the results of statistical production efforts related to software, infrastructure, engineering projects, and space information technology, and consider further improvements  
• Promote the application of big data in statistical analysis of industries and in the prediction of socioeconomic trends  
• Improve the quality of basic data, and implement a publicity system for outstanding enterprises  
• Promote statistics-related legislation and law enforcement  

| National Copyright Administration                                                      | Announcement posted on the agency's website        | 2/28/2015  | • Boost law-related management of copyrights, including drafting the Thirteenth Five-Year Plan and revising other copyright-related laws, regulations, and rules  
• Strengthen law enforcement, especially focusing on online piracy  
• Promote software legalization  
• Boost copyright development, including establishment of a copyright trading center  
• Improve copyright service and management, such as enhancing the registration of national works  
• Promote copyright awareness and training  
• Deepen international cooperation with national organizations, as well as regional and multilateral groups such as the World Trade Organization (WTO) and Asia-Pacific Economic Cooperation (APEC)  

| National Energy Administration                                                         | Remarks made by Director Wu Xinxiong at the 2015 National Energy Work Conference | 12/25/2014 | • Develop 2030 goals for energy consumption amounts and structure, as well as the Thirteenth Five-Year Plan for energy  
• Further major changes in energy consumption, while increasing energy efficiency and emission control levels  
• Significantly promote an energy supply revolution by optimizing the energy supply structure, and establishing a comprehensive, diverse, and safe energy supply system  
• Promote innovation and major change in energy technology and institutions  
• Increase international cooperation and ensure national energy security  
• Promote efforts to make the agency more service-oriented  |
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<td><strong>State Administration for Industry and Commerce</strong></td>
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<td><strong>State Administration of Coal Mine Safety</strong></td>
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| Other Key Organizations                                                                 | Remarks made by Director Yi Gang at the National Foreign Exchange Administration Work Conference | 1/9/2015 | • Continue with efforts to promote administration according to law and administrative decentralization for foreign exchange  
• Adhere to reform and opening-up efforts and facilitate capital account convertibility  
• Strengthen monitoring, early warning, and risk management of cross-border capital flows  
• Build systems for managing foreign debt and capital flow  
• Crack down on illegal foreign exchange activities  
• Continue the development of a market-oriented foreign exchange market  
• Promote innovation in applied foreign exchange reserves, and improve the foreign exchange reserve management system  
• Strengthen ethics for party members within the agency |
| State Administration of Foreign Experts Affairs                                           | Remarks made by Director-General Zhang Jianguo at the National Introduction of Foreign Talents Conference | 1/29/2015 | • Encourage foreign talent, especially high-level innovative talent, to participate in China's reform and modernization  
• Meet the deep needs of overall reform, allowing the market -- not the government -- to play a leading role  
• Further promote administration according to law and ensure that the agency is fully performing all necessary duties  
• Build a new, open economic system, deepen diplomatic strategy, and implement more open policies related to foreign talent |
| State Administration of Grain                                                            | Summary of the National Grain Circulation Conference posted to the agency's website | 1/8/2015 | • Further strengthen food safety, with a particular focus on food safety at the provincial level  
• Maintain the stability of grain markets, controlling and supervising both grain storage and supply to protect farmers' interests  
• Improve the efficiency and working mechanisms for grain circulation  
• Improve the legal framework for grain management  
• Modernize grain circulation, plan for emergency supplies of grain, and construct facilities for grain storage  
• Develop technology and introduce talent to support the grain industry |
| State Administration of Press, Publication, Radio, Film, and Television                   | Remarks made by Director Cai Fuzhao at National Press, Publication, Radio, Film, and Television Work Conference | 1/9/2015 | • Encourage people-centered cultural and artistic creations  
• Facilitate the integration of traditional media and new media, and upgrade media strategies  
• Advance the level of public services, including wireless digital coverage of central radio and television programs  
• Increase the efficiency of copyright enforcement and the rapid, healthy development of copyright industries  
• Encourage the participation of both the state and private sectors in building China's international communication systems |
### Other Key Organizations

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<td>State Administration of Taxation</td>
<td>Remarks by Director Wang Jun at the National Taxation Work Conference</td>
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<td>• Organize tax revenue on a legal and scientific basis, adapted to the &quot;new normal&quot; for China’s economy &lt;br&gt; • Comprehensively develop the rule of law in taxation through various means, such as accelerating legislative work on environmental protection and property taxes, developing unified nationwide guidance for determining administrative tax penalties, instituting a &quot;blacklist&quot; for tax violators, and improving China's revenue administrative review mechanisms &lt;br&gt; • Further deepen tax reform, including a clean-up of taxes, incentives, and fees; reforms to consumption and environmental protection taxes; and higher tax incentives to boost small- and medium-sized enterprises, technology innovation, people's livelihood, consumption, and other priority areas &lt;br&gt; • Continue to optimize tax services by developing cross-regional tax collection, online tax services, and standardized tax review mechanisms &lt;br&gt; • Improve risk management for taxation &lt;br&gt; • Actively participate in international tax governance, including the Organization of Economic Cooperation and Development's Base Erosion and Profit Shifting initiative &lt;br&gt; • Implement information technology plans for tax administration &lt;br&gt; • Support other campaigns, including talent promotion, anti-corruption and state-level information work</td>
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<td>State Administration of Work Safety</td>
<td>Remarks made by Director-General Yang Dongliang at the National Work Safety Conference</td>
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<td>• Promote the work safety responsibility system &lt;br&gt; • Address challenges in potential risk management related to mines and oil/gas pipelines, and promote needed regulation in key industries &lt;br&gt; • Implement both remedial and preventive measures to enhance emergency management &lt;br&gt; • Accelerate technological progress in work safety, and enhance enterprise management &lt;br&gt; • Promote work safety in accordance with law, and investigate and deal with violations and accidents</td>
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<td>State Asset Supervision and Administration Commission</td>
<td>Report on the agency's national work conference, posted to the agency's website</td>
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<td>• Promote better operational efficiency, lower costs, and stronger risk controls for state-owned enterprises (SOEs) &lt;br&gt; • Actively promote SOE reform, including efforts to classify SOEs, advance mixed ownership reform, and build a modern enterprise system &lt;br&gt; • Develop innovation-driven development strategy and promote industry upgrading for SOEs &lt;br&gt; • Expand SOEs' international operations as a way to promote national strategies, and explore international best practices &lt;br&gt; • Support China's anti-corruption campaign and improved party ethics</td>
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<th>Organization</th>
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| **State Intellectual Property Office** | Shen Changyu at National Intellectual Property Party Group Conference | 1/14/2015 | • Implement innovation-driven development strategies in line with the "new normal" for China's economy  
• Align detailed work priorities with major policies, major projects, and major engineering projects  
• Work as much as possible to quantify work objectives  
• Add consideration of the success of major projects into annual work evaluations  
• Work harder to prioritize energy and resources on essential work |
| **State Postal Bureau**            | Ma Junsheng at National Postal Administration Work Conference          | 1/8/2015 | • Strengthen supervision of mid-project and post-project approvals  
• Effectively secure China's general postal services  
• Increase safety supervision and emergency response capabilities  
• Further promote reform and opening efforts  
• Strengthen ethics for party members within the agency |
| **State Tobacco Monopoly Administration** | Li Keming at National Tobacco Work Conference | 1/19/2015 | • Build internal and external consensus on reform and development goals  
• Ensure strict control over total tobacco production volume  
• Ensure cigarette market supply and maintain market demand  
• Ensure safe and stable tobacco production |